An Aboriginal and Torres Strait Islander adolescent model of primary health care

boriginal and Torres Strait Islander adolescents aged 10-24 years represent 30% of the Aboriginal and Torres Strait Islander population. As a population group, these adolescents are a strong and resilient cohort. However, the health and wellbeing of Aboriginal and Torres Strait Islander adolescents needs improvement and is generally poorer compared with non-Indigenous adolescents. ^{2,3} It is during this life stage that the gap in morbidity and mortality widens between Aboriginal and Torres Strait Islander adolescents and non-Indigenous adolescents, and when a difference in mortality between genders also occurs.^{2,3} Injury and mental health-related conditions are the leading cause of the increased burden of disease among Aboriginal and Torres Strait Islander adolescents. 2,4 Both injury and mental health-related conditions contribute to higher rates of health system engagement, hospitalisations, mortality and the increased health gap between Aboriginal and Torres Strait Islander adolescents and non-Indigenous adolescents.^{2,4} Similarly, pregnancyrelated needs among Aboriginal and Torres Strait Islander adolescent females increase health system engagement, which requires different health system functions. Sexually transmitted infections contribute to health system engagement and excess disease burden experienced by Aboriginal and Torres Strait Islander adolescents. Additionally, as does their engagement in health risk behaviours, such as smoking, alcohol and other drug consumption, and poor diet.²

Eighty per cent of excess mortality among Aboriginal and Torres Strait Islander adolescents is preventable within the current health system.³ These deaths are "preventable or treatable within the current health system given timely and effective health care".³ This suggests that within the current health care system, there are many opportunities to intervene and for health gain, and to optimise future health and intergenerational health.

Aboriginal and Torres Strait Islander adolescents access health care services across a range of settings, including community and primary health care, both mainstream and the community-controlled sector, and hospitals and emergency departments. Yet, evidence suggests the health and wellbeing needs of Aboriginal and Torres Strait Islander adolescents are unmet by current health care services. 2,3 Aboriginal and Torres Strait Islander adolescents are less likely to access health care than other groups within the Aboriginal and Torres Strait Islander population.^{5,6} Additionally, Aboriginal and Torres Strait Islander adolescents encounter several barriers when accessing health care services, including a lack of culturally appropriate services, financial barriers, geographic isolation, privacy and confidentiality, and stigma associated with seeking health care.

Furthermore, the health and wellbeing of Aboriginal and Torres Strait Islander adolescents is affected

by the ongoing effects of colonisation, exclusion, intergenerational trauma and discrimination, and compounded by the social determinants of health. ^{2,8} The social determinants of health, the conditions in which people are born, grow, live, work and age, are shaped by the social, political, economic, environmental and cultural factors of society. ⁹ It is the distribution of these factors that drives inequality. Action on the social determinants of health requires government and society involvement and must be addressed if we are to improve the health and wellbeing of Aboriginal and Torres Strait Islander adolescents. ⁹

In this perspective article, we propose an Aboriginal and Torres Strait Islander adolescent model of primary health care that centres the health and wellbeing needs of Aboriginal and Torres Strait Islander adolescents, their families and communities. This proposal builds on previous calls for investments in Aboriginal and Torres Strait Islander adolescent health and wellbeing. 8,10

Aboriginal and Torres Strait Islander adolescent model of primary health care

Aboriginal and Torres Strait Islander adolescents require high quality health care that meets their health and wellbeing needs. This can be realised through designing and implementing an Aboriginal and Torres Strait Islander adolescent model of primary health care. The model of care should fulfil the following aims:

- involve adolescents, their families, and communities in primary health care design and delivery;
- provide health care that is free from discrimination;
- build an Aboriginal and Torres Strait Islander health workforce to provide care to Aboriginal and Torres Strait Islander adolescents;
- improve the competencies of the health care workforce to acknowledge and address the unique health and wellbeing needs of Aboriginal and Torres Strait Islander adolescents; and
- strengthen primary health care services, particularly Aboriginal and Torres Strait Islander community-controlled health services, to deliver care to Aboriginal and Torres Strait Islander adolescents.

Involving Aboriginal and Torres Strait Islander adolescents in primary health care services is essential. Aboriginal and Torres Strait Islander adolescents have a fundamental right to be involved in the planning and delivery of services and in the decisions regarding their own health care. Aboriginal and Torres Strait Islander adolescents have a unique perspective on their lives and environment, and their engagement is key to ensuring the design and delivery of health care services meet their needs. There are several

Stephen Harfield^{1,2,3,4}

Peter Azzopardi^{4,5} Gita D Mishra²

James S Ward¹

1 Poche Centre for Indigenous Health, University of Queensland, Brisbane,

2 School of Public Health, University of Queensland, Brisbane, QLD.

3 Aboriginal Health Equity, South Australian Health and Medical Research Institute, Adelaide, SA.

4 The Kids Research Institute, Adelaide, SA.

5 Murdoch Children's Research Institute, Melbourne, VIC.

s.harfield@uq.edu.

examples of approaches that have engaged Aboriginal and Torres Strait Islander adolescents in co-designing health care services. In Perth, Western Australia, 12,13 and Yarrabah in Far North Queensland, 14 adolescents, Elders and health care providers co-designed wellbeing and mental health services for Aboriginal and Torres Strait Islander adolescents. Meaningful engagement was central to both. Key principles in co-designing health services with Aboriginal and Torres Strait Islander peoples include Indigenous leadership, a culturally grounded approach, respect, benefit to community, inclusive partnerships, and transparency and evaluation. 15 When health care services involve Aboriginal and Torres Strait Islander adolescents and their communities, they can be more effective. 7,8,16,17

Primary health care can be a place where Aboriginal and Torres Strait Islander adolescents do not experience discrimination. ¹⁸⁻²⁰ For example, primary health care can be free from discrimination and racism and be a culturally safe place for Aboriginal and Torres Strait Islander adolescents to flourish. Aboriginal and Torres Strait Islander community-controlled health services are examples of this. ¹⁶ The national safety and quality health service standards and the World Health Organization (WHO) Global standards for quality health-care services for adolescents identify actions that governments and services can implement to eliminate discrimination and provide culturally safe health care services. 18,19 For example, implementation of policies and procedures that acknowledge the vulnerabilities of adolescents and provision of services that are friendly, non-judgemental and respectful of adolescents. 19 Also, both standards provide actions related to providing health care free from discrimination; improving the competencies of the health care workforce; and implementing models of care appropriate to adolescents.

Building an Aboriginal and Torres Strait Islander health workforce is critical to ensuring Aboriginal and Torres Strait Islander adolescents receive culturally appropriate care. This includes increasing the number of Aboriginal and Torres Strait Islander health care professionals in all roles and sectors of primary health care. Evidence indicates that health care delivered by Aboriginal and Torres Strait Islander health care professionals is more culturally appropriate and better meets the needs of Aboriginal and Torres Strait Islander people than non-Indigenous health care professionals. The We must learn from the Aboriginal and Torres Strait Islander community-controlled sector about what works in fostering an Aboriginal and Torres Strait Islander health workforce.

Improving the competencies of the health care workforce is at the core of providing high quality, effective and culturally safe health care for Aboriginal and Torres Strait Islander adolescents. ^{7,18} Competency is defined as "the knowledge, skills, attitudes and values necessary to perform particular tasks to an identified standard". ²¹ Increasingly, health care professions have included competencies specific to Aboriginal and Torres Strait Islander peoples and integrated Aboriginal and Torres Strait Islander health and wellbeing into curricula. ²² However, what

is required is specific competencies related to the unique health and wellbeing needs of adolescents, including Aboriginal and Torres Strait Islander adolescents. This is particularly important, as most health care professionals were trained at a time when the focus was paediatrics and when communicable diseases were more common in childhood than the non-communicable diseases adolescents experience today.²³ Therefore, there is a need to upskill the health workforce. The WHO developed the Core competencies in adolescent health and development for primary care providers to aid countries in developing competency-based educational programs in adolescent health.²⁴ These competencies need to be adapted to the specific health and wellbeing needs of Aboriginal and Torres Strait Islander adolescents. Mental health and sexual and reproductive health are significant concerns of Aboriginal and Torres Strait Islander adolescents, yet can be difficult topics to address.² The National Aboriginal Community Controlled Health Organisation and the Royal Australian College of General Practitioners National guide to a preventive health assessment for Aboriginal and Torres Strait Islander people²⁵ recommends all young people aged 12–24 years have a social emotional wellbeing assessment, and all sexually active Aboriginal and Torres Strait Islander people aged 30 years or younger are screened for chlamydia and gonorrhoea. Despite these guidelines, less than a quarter of health assessments included a test for a sexually transmitted infection. ²⁶ Challenges related to time, skill level, comfort with the topics, and being unsure how to respond may be reasons for a lack of implementation.

Strengthening primary health care services, particularly Aboriginal and Torres Strait Islander community-controlled health services, is crucial. Aboriginal and Torres Strait Islander adolescents should be able to access any primary health care service, and feel safe as a young person and culturally. This requires primary health care services to acknowledge the unique health and wellbeing needs of Aboriginal and Torres Strait Islander adolescents and their families. It will need services to alter their models of care and ensure that Aboriginal and Torres Strait Islander adolescents are able to freely access services without discrimination. Aboriginal and Torres Strait Islander community-controlled health services are a great example of providing culturally safe, holistic and comprehensive primary health care, 16,27 while minimising or eliminating social determinants that prevent access to primary health care. 28 However, all primary health care services must deliberately have a focus on Aboriginal and Torres Strait Islander adolescents, and implement a model of care that facilitates accessible care and is based on what we know works.

Summary

Designing and implementing an Aboriginal and Torres Strait Islander adolescent model of primary health care is essential for improving their health and wellbeing. The co-design of accessible and responsive primary health care must involve Aboriginal and Torres Strait Islander adolescents and their communities, be free from discrimination and be culturally safe, involve an Aboriginal and Torres Strait Islander health workforce, use an appropriately skilled workforce, be grounded in culture, foster partnerships and collaboration between services and organisations, be sustainable and evaluated, and meet the priorities and needs of Aboriginal and Torres Strait Islander adolescents. 15,29 This approach will require the involvement of the primary health care sector, including Aboriginal and Torres Strait Islander community-controlled and mainstream primary health care, the Australian health care system, and state, territory and federal governments. This will ensure that primary health care is able to meaningfully redress the inequality that Aboriginal and Torres Strait Islander adolescents experience when accessing primary health care services. It is through these actions and investment in Aboriginal and Torres Strait Islander adolescents that we will be able to address the current disease burden, and intervene and alter the future risks of communicable and non-communicable diseases. It is an investment in future health gains for current and future generations of Aboriginal and Torres Strait Islander people. 11,30 Importantly, their health and wellbeing is critical for Australia and for ensuring the preservation and continuation of Aboriginal and Torres Strait peoples and culture.

Acknowledgements: SH was supported by an Australian Government research training program scholarship, an Aboriginal and Torres Strait Islander research training program, UQ Poche Centre for Indigenous Health Research top-up scholarships, and a Lowitja Institute higher degree research top-up scholarship. Funders were not involved in the concept, design and writing of the article or in the decision to submit the article for publication.

Competing interests: No relevant disclosures.

Provenance: Not commissioned; externally peer reviewed.

© 2024 The Author(s). *Medical Journal of Australia* published by John Wiley & Sons Australia, Ltd on behalf of AMPCo Pty Ltd.

This is an open access article under the terms of the Creative Commons Attribution-NonCommercial License, which permits use, distribution and reproduction in any medium, provided the original work is properly cited and is not used for commercial purposes.

- 1 Australian Bureau of Statistics. Estimates of Aboriginal and Torres Strait Islander Australians. ABS, 2023. https://www.abs.gov.au/statistics/people/aboriginal-and-torres-strait-islander-peoples/estimates-aboriginal-and-torres-strait-islander-australians/latest-release#:~:text=The%20final%20estimated%20resident%20Aboriginal,of%20the%20total%20Australian%20population (viewed Nov 2022).
- 2 Australian Institute of Health and Welfare. Aboriginal and Torres Strait Islander adolescent and youth health and wellbeing 2018. AIHW, 2018. https://www.aihw.gov.au/reports/indigenous-australians/atsi-adolescent-youth-health-wellbeing-2018/contents/summary (viewed July 2021).
- 3 Azzopardi PS, Sawyer SM, Carlin JB, et al. Health and wellbeing of Indigenous adolescents in Australia: a systematic synthesis of population data. *Lancet* 2018; 391: 766-782.
- 4 Australian Institute of Health and Welfare. Australian Burden of Disease Study: impact and causes of illness and death in Aboriginal and Torres Strait Islander people 2018. AIHW, 2022. https://www.aihw.gov.au/reports/burden-of-disease/illness-death-indigenous-2018/summary (viewed Aug 2021).
- 5 Australian Institute of Health and Welfare. Aboriginal and Torres Strait Islander health performance framework: Measure 3.14 Access to services compared with need. AIHW. https://www.indig

- enoushpf.gov.au/measures/3-14-access-services-compared-withneed (viewed Apr 2023).
- 6 Services Australia. Medicare item reports. Services Australia, 2024. http://medicarestatistics.humanservices.gov.au/statistics/mbs_item.jsp (viewed June 2022).
- 7 Harfield S, Purcell T, Schioldann E, et al. Enablers and barriers to primary health care access for Indigenous adolescents: a systematic review and meta-aggregation of studies across Australia, Canada, New Zealand, and USA. BMC Health Serv Res 2024; 24: 553.
- 8 Azzopardi P, Blow N, Purcell T, Brown N, Ritchie T, Brown A. Investing in the health of Aboriginal and Torres Strait Islander adolescents: a foundation for achieving health equity. *Med J Aust* 2020; 212: 202-204. https://www.mja.com.au/journal/2020/212/5/investing-health-aboriginal-and-torres-strait-islander-adolescents-foundation
- **9** Marmot M, Friel S, Bell R, et al. Closing the gap in a generation: health equity through action on the social determinants of health. *Lancet* 2008; 372: 1661-1669.
- 10 Westhead S, Appleby Q, Andrews B, et al. The need for a roadmap to guide actions for Aboriginal and Torres Strait Islander adolescent health: youth governance as an essential foundation. Med J Aust 2022; 217: 13-15. https://www.mja.com.au/journal/2022/217/1/need-roadmap-guide-actions-aboriginal-and-torresstrait-islander-adolescent
- 11 Patton GC, Sawyer SM, Santelli JS, et al. Our future: a Lancet commission on adolescent health and wellbeing. *Lancet* 2016; 387: 2423-2478.
- 12 Wright M, Culbong T, Crisp N, et al. "If you don't speak from the heart, the young mob aren't going to listen at all": an invitation for youth mental health services to engage in new ways of working. *Early Interv Psychiatry* 2019; 13: 1506-1512.
- 13 Culbong H, Ramirez-Watkins A, Anderson S, et al. "Ngany Kamam, I speak truly": first-person accounts of Aboriginal youth voices in mental health service reform. *Int J Environ Res Public Health* 2023; 20: 6019.
- 14 McCalman JR, Fagan R, McDonald T, et al. The availability, appropriateness, and integration of services to promote Indigenous Australian youth wellbeing and mental health: Indigenous youth and service provider perspectives. *Int J Environ Res Public Health* 2022; 20: 375.
- 15 Anderson K, Gall A, Butler T, et al. Development of key principles and best practices for co-design in health with First Nations Australians. Int J Environ Res Public Health 2022; 20: 147.
- **16** Harfield SG, Davy C, McArthur A, et al. Characteristics of Indigenous primary health care service delivery models: a systematic scoping review. *Global Health* 2018; 14: 12.
- 17 Hayman NE, Askew DA, Spurling GK. From vision to reality: a centre of excellence for Aboriginal and Torres Strait Islander primary health care. *Med J Aust* 2014; 200: 623-624. https://www.mja.com.au/journal/2014/200/11/vision-reality-centre-excellence -aboriginal-and-torres-strait-islander-primary
- 18 Australian Commission on Safety and Quality in Health Care.
 National safety and quality health service standards user guide
 for Aboriginal and Torres Strait Islander health. Sydney: Australian
 Commission on Safety and Quality in Health Care, 2017. https://
 www.safetyandquality.gov.au/publications-and-resources/resou
 rce-library/nsqhs-standards-user-guide-aboriginal-and-torresstrait-islander-health (viewed Oct 2022).
- 19 World Health Organization, UNAIDS. Global standards for quality health-care services for adolescents: standards and criteria. Geneva: WHO, 2015. https://www.who.int/publications/i/item/ 9789241549332 (viewed Mar 2022).
- 20 United Nations General Assembly. The United Nations Declaration on the Rights of Indigenous Peoples. United Nations, 2007. https:// www.un.org/development/desa/indigenouspeoples/wp-content/ uploads/sites/19/2018/11/UNDRIP_E_web.pdf (viewed Jan 2024).
- 21 New South Wales Ministry of Health. New South Wales mental health service competency framework. 2011. https://www.health.nsw.gov.au/mentalhealth/Documents/cc-i.doc#:~:text=The% 20Framework%20articulates%20the%20competence,and% 20to%20enhance%20service%20provision (viewed Nov 2023).
- 22 Australian Government Department of Health and Aged Care. Aboriginal and Torres Strait Islander health curriculum framework.

- 23 Sawyer SM, McNeil R, Francis KL, et al. The age of paediatrics. Lancet Child Adolesc Health 2019; 3: 822-830.
- 24 World Health Organization. Core competencies in adolescent health and development for primary care providers. Geneva: WHO, 2015. https://www.who.int/publications/i/item/9789241508315 (viewed Aug 2022).
- 25 National Aboriginal Community Controlled Health Organisation, The Royal Australian College of General Practitioners. National guide to a preventive health assessment for Aboriginal and Torres Strait Islander people. 2018. https://www.racgp.org.au/clinical-resources/clinical-guidelines/key-racgp-guidelines/national-guide (viewed Nov 2023).
- **26** McCormack H, Wand H, Bourne C, et al. Integrating testing for sexually transmissible infections into annual health assessments

- for Aboriginal and Torres Strait Islander young people: a cross-sectional analysis. *Sex Health* 2023; 20: 488-496.
- 27 National Aboriginal Community Controlled Health Organisation. Aboriginal Community Controlled Health Organisations (ACCHOs) [website]. NACCO. https://www.naccho.org.au/acchos/ (viewed Mar 2023).
- 28 Pearson O, Schwartzkopff K, Dawson A, et al. Aboriginal community controlled health organisations address health equity through action on the social determinants of health of Aboriginal and Torres Strait Islander peoples in Australia. *BMC Public Health* 2020; 20: 1859.
- 29 Kang M, Bernard D, Usherwood T, et al. Primary health care for young people: are there models of service delivery that improve access and quality? *Youth Studies Australia* 2006; 25(2): 49-59.
- **30** Sawyer SM, Afifi RA, Bearinger LH, et al. Adolescence: a foundation for future health. *Lancet* 2012; 379: 1630-1640. ■